



DEPARTMENT OF JUSTICE | OFFICE OF THE INSPECTOR GENERAL

December 1, 2025

Memorandum For:

[REDACTED]
Acting Section Chief
External Audits, Planning and Analysis Section
Federal Bureau of Prisons

FROM:

[REDACTED]
Assistant Inspector General
Investigations Division

Subject:

Status Update to the Office of Inspector General's (OIG)
Final Report dated June 26, 2023: Investigation and Review of the Federal
Bureau of Prisons' Custody, Care, and Supervision of Jeffrey Epstein at the
Metropolitan Correctional Center in New York, New York

This memorandum is in reference to the Federal Bureau of Prisons' (BOP) status update dated September 30, 2025, in response to the recommendations in the Department of Justice (DOJ or Department) Office of the Inspector General's (OIG) report entitled, "Status Update to the Office of Inspector General's (OIG) Final Report dated June 26, 2023: Investigation and Review of the Federal Bureau of Prisons' Custody, Care, and Supervision of Jeffrey Epstein at the Metropolitan Correctional Center in New York, New York." The report directed 8 recommendations to the BOP. Recommendation 7 was previously closed. Based on the actions the BOP reported that it has taken, the remaining recommendations remain Resolved. The attachment summarizes the status of and details the actions necessary to close each recommendation.

Please provide to us within 90 days your response concerning specific actions completed or proposed on the open recommendations. If you have any questions, please call me at (202) 616-4730.

Attachment

cc:

[REDACTED]
Assistant Director, Audit Liaison Group Internal Review and Evaluation Office Justice
Management Division

STATUS OF RECOMMENDATIONS

Recommendation 1: The BOP should implement a process for assigning a cellmate following suicide watch or psychological observation, with criteria for exceptions based on the individual or security considerations.

Status: Resolved.

BOP Response: The BOP reported the following:

The BOP is in the process of revising Program Statement 5321.09, *Unit Management and Inmate Program Review*, to implement new procedures for monitoring inmates assigned to single cells in GP. Because revisions to Program Statements must follow the normal BOP development and finalization process, they are subject to change.

OIG Analysis: The BOP's update is responsive to the recommendation. The BOP has described revisions it is making to Program Statement 5321.09 to address the recommendation. The BOP has indicated that these revisions must follow the normal BOP development process. However, the OIG notes that this recommendation was originally issued over two years ago. Accordingly, the OIG urges the BOP to act expeditiously to finalize the proposed policy revisions. If the proposed policy revisions are not finalized by the next update, please provide a detailed timeline of the steps needed to finalize the revisions. The OIG will consider whether to close this recommendation after the BOP (1) finalizes policy revisions referenced in its update, and (2) provides the finalized policy to the OIG for review.

Recommendation 2: The BOP should establish procedures to ensure inmates at high risk for suicide and for whom a cellmate is recommended will continue to have a cellmate until the recommendation is changed or rescinded, including establishing a contingency plan for cellmate re-assignment, with criteria for exceptions based on the particular individual or security considerations.

Status: Resolved.

BOP Response: The BOP reported the following:

The BOP is in the process of revising Program Statement 5321.09, *Unit Management and Inmate Program Review*, to implement new procedures for monitoring inmates assigned to single cells in general population. Because revisions to Program Statements must follow the normal BOP development and finalization process, they are subject to change.

OIG Analysis: The BOP's update is responsive to the recommendation. The BOP has described revisions it is making to Program Statement 5321.09 to address the recommendation. The BOP has indicated that these revisions must follow the normal BOP development process. However, the OIG notes that this recommendation was originally issued over two years ago. Accordingly, the OIG urges the BOP to act expeditiously to finalize the proposed policy revisions. If the proposed policy revisions are not finalized by the next update, please provide a detailed timeline of the steps needed to finalize the revisions. The OIG will consider whether to close this recommendation after the BOP (1) finalizes policy revisions referenced in its update, and (2) provides the finalized policy to the OIG for review.

Recommendation 3: The BOP should evaluate its current process for obtaining and documenting approval for social or legal visits while an inmate is on suicide watch or psychological observation, which allows for institution-specific variations in the process and provide guidance on standard components that each institution should include in its process to mitigate security issues that can arise when an inmate is on suicide watch or psychological observation.

Status: Resolved.

BOP Response: The BOP reported the following:

The BOP is in the process of revising Program Statement 5324.08, Suicide Prevention Program, to address the recommendation. Because revisions to Program Statements must follow the normal BOP development and finalization process, they are subject to change.

OIG Analysis: The BOP's update is responsive to the recommendation. The BOP has described revisions it is making to Program Statement 5324.08 to address the recommendation. The BOP has indicated that these revisions must follow the normal BOP development process. However, the OIG notes that this recommendation was originally issued over two years ago. Accordingly, the OIG urges the BOP to act expeditiously to finalize the proposed policy revisions. If the proposed policy revisions are not finalized by the next update, please provide a detailed timeline of the steps needed to finalize the revisions. The OIG will consider whether to close this recommendation after the BOP (1) finalizes policy revisions referenced in its update, and (2) provides the finalized policy to the OIG for review.

Recommendation 4: The BOP should evaluate its methods of accounting for inmate whereabouts and wellbeing and make changes as may be appropriate to improve those methods through policy, training, or other measures.

Status: Resolved.

BOP Response: The BOP reported the following:

The BOP is in the process of revising Program Statement 5500.14, *Correctional Services Procedures Manual*, to resolve this recommendation. The updates include additional steps for inmate accountability. Because revisions to Program Statements must follow the normal BOP development and finalization process, they are subject to change.

OIG Analysis: The BOP's update is responsive to the recommendation. The BOP has described revisions it is making to Program Statement 5500.14 to address the recommendation. The BOP has indicated that these revisions must follow the normal BOP development process. However, the OIG notes that this recommendation was originally issued over two years ago. Accordingly, the OIG urges the BOP to act expeditiously to finalize the proposed policy revisions. If the proposed policy revisions are not finalized by the next update, please provide a detailed timeline of the steps needed to finalize the revisions. The OIG will consider whether to close this recommendation after the BOP (1) finalizes the policy revisions referenced in its update; and (2) provides the finalized program statement to the OIG for review.

Recommendation 5: BOP policy should clarify what is required of a Lieutenant when conducting a round.

Status: Resolved.

BOP Response: The BOP reported the following:

The BOP is in the process of revising Program Statement 5500.14, *Correctional Services Procedures Manual*, to resolve this recommendation. The update will include requirements Lieutenants must follow to ensure staff understand the expectation where rounds are concerned. Because revisions to Program Statements must follow the normal BOP development and finalization process, they are subject to change.

OIG Analysis: The BOP's update is responsive to the recommendation. The BOP has described revisions it is making to Program Statement 5500.14 to address the recommendation. The BOP also previously indicated that the policy revisions will require Lieutenants to conduct training sessions that allow for individual assessment and training regarding conducting rounds to be tailored to the needs of each individual facility. The BOP has indicated that these revisions must follow the normal BOP development process. However, the OIG notes that this recommendation was originally issued over two years ago. Accordingly, the OIG urges the BOP to act expeditiously to finalize the proposed policy revisions. If the proposed policy revisions are not finalized by the next update, please provide a detailed timeline of the steps needed to finalize the revisions. The OIG will consider whether to close this recommendation after the BOP (1) finalizes the policy revisions referenced in its update; and (2) provides the finalized program statement to the OIG for review.

Recommendation 6: The BOP should continue to develop and implement plans to address staffing shortages at its prisons.

Status: Resolved.

BOP Response: The BOP reported the following:

OIG indicates that it will consider whether to close this recommendation after the Bureau:

1. Provides the OIG any additional contractor and BOP work product that has been submitted to the GAO in response to the GAO Staffing Audit recommendations.

An analysis of staffing levels on inmate programming has been provided to GAO; see attachment "*GAO Rec 2_Analysis of Inmate Programming VS Staffing Levels.*"

2. Provides the OIG an update on its use and analysis of staffing incentives and any efforts to seek additional funding to continue to pursue staffing incentives.

As stated in the previous response, the analysis has been completed as the Bureau has begun to achieve its four identified goals with the increase in retention incentive spending. While it was noted in the previous response an analysis was still pending for FY 2024 new hires, an analysis was conducted from FY2021 to FY2023, and it noted an increase of 4.6% in retention rate from 83.5% to 88.1%. However, it should be noted that in an effort to remain within the Agency's fiscal parameters, the BOP implemented significant reductions and eliminations of retention incentives agencywide in March 2025. These changes were necessary to ensure financial solvency and operational continuity. The BOP plans to

continue to seek funding to reinstate incentives, and/or seek funding for special salary rates to retain staff in the BOP.

3. Provides the OIG any additional reports submitted to Congressional appropriation committees related to staffing.

No additional reports have been submitted to Congressional appropriation committees related to staffing.

4. Provides the OIG with an update on the salary proposal submitted to OPM, including whether OPM has approved or disapproved of the pay table proposals.

OPM has not provided any updates, to include approval or disapproval, of the pay table proposals. Currently funding is not available to support BOP's request.

OIG Analysis: The BOP's update is responsive to the recommendation. The BOP previously reported that it had implemented the staffing tool for all professions, but that it was still working on several other initiatives regarding staffing, including analyzing the agency's usage and effectiveness of both recruitment and retention incentives, analyzing whether the new incentives and nation-wide direct hire authority mentioned in its update above have made an impact on the staffing shortage, and establishing a nationwide special salary rate for institution positions. In this update, the BOP reported that it has analyzed its use of staffing incentives and found notable improvement in overall employee retention rates as a result of such incentives. However, the BOP further reported that due to budgetary constraints, the BOP implemented significant reductions and eliminations of retention incentives agencywide in March 2025. The BOP also noted that an analysis for FY 2024 new hires is still pending, and that it still does not have an update from OPM on the BOP's amended pay table proposals.

The OIG will continue to monitor the BOP's progress regarding staffing shortages at its prisons. In addition, per the OIG's communications with the BOP, we continue to believe that certain information that the BOP has provided or will provide to Congress and the Government Accountability Office (GAO) will facilitate the resolution and closure of this recommendation. Accordingly, we will consider whether to close this recommendation after the BOP (1) provides the OIG any additional contractor and BOP work product that has been submitted to the GAO in response to the GAO Staffing Audit recommendations; (2) provides the OIG an update on its use and analysis of staffing incentives and any efforts to seek additional funding to continue to pursue staffing incentives; (3) provides the OIG any additional reports submitted to Congressional appropriation committees related to staffing; and (4) provides the OIG with an update on the salary proposal submitted to OPM, including whether OPM has approved or disapproved of the pay table proposals.

Recommendation 8: The BOP should enhance existing policies regarding institutional security camera systems to ensure they specifically state that such systems must have the capacity to record video and that BOP institutions must conduct regular security camera system functionality checks.

Status: Resolved.

BOP Response: The BOP reported the following:

Program Statements 5500.15, *Correctional Services Manual*, and 4200.12, *Facilities Operations Manual*, are being modified to include protocols and ensure accountability regarding various aspects of the Bureau's camera systems, including but not limited to functionality, documentation, and repair. Because revisions to Program Statements must follow the normal BOP development and finalization process, they are subject to change.

OIG Analysis: The BOP's update is responsive to the recommendation. The OIG previously reviewed the BOP's new Security Camera Monthly Report and appreciates the progress the BOP has made in creating this form and instituting the new monthly reporting process. The BOP has described revisions it is making to Program Statements 5500.14 and 4200.12 to address the recommendation. The BOP has indicated that these revisions must follow the normal BOP development process. However, the OIG notes that this recommendation was originally issued over two years ago. Accordingly, the OIG urges the BOP to act expeditiously to finalize the proposed policy revisions. If the proposed policy revisions are not finalized by the next update, please provide a detailed timeline of the steps needed to finalize the revisions. The OIG will consider whether to close this recommendation after the BOP (1) finalizes the policy updates referenced in its update; and (2) provides the finalized policies to the OIG for review.